Fact Sheet
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Kem C. Gardner POLICY INSTITUTE
THE UNIVERSITY OF UTAH
DAVID ECCLES SCHOOL OF BUSINESS

Subcounty Population Estimates: Comparing Census Bureau and Utah Population Committee, 2025

Two primary sources exist in Utah for city, town, and unincorporated area estimates: the Utah Population Committee (UPC) and the U.S. Census Bureau. This fact sheet summarizes the similarities and differences between Census Bureau and Utah Population Committee estimates for Utah subcounty areas.

What are population estimates?

Annual population estimates provide a once-a-year snapshot of the population. The estimates measure the number of people living at their usual place of residence at a specified point in time, usually July 1st, allowing for a consistent comparison across years.

Why are there multiple sources of population estimates?

The Census Bureau population estimates program creates estimates at the national, state, county, and city level for the entire United States. This is especially important for states that do not have their own population estimates programs. Some states do create their own population estimates due to individual need or confidence that they can create more accurate population estimates than the Census Bureau, but those states are in the minority. Utah is one of these states, with the effort led by the Utah Population Committee.

How are the Census Bureau and Utah Population Committee processes for creating estimates similar?

The Census Bureau and the Utah Population Committee both use the housing unit method, a widely used approach for small area population estimation, with similarities listed in Table 1.

Table 1: Census Bureau and Utah Population Committee Similarities

	Census Bureau and Utah Population Committee
Total population	Total population estimates are the sum of the controlled household population and the group quarters population
County control	Estimates of household population are controlled so that they sum to the published county totals for each year
Household population	Household population growth is based on housing unit growth and assumptions about occupancy and persons per household
Group quarters population	Estimates of population living in group quarters are updated annually primarily based on results from the Group Quarters Report
Reference date	July 1 of each year
Vintages	All estimates in the time series, beginning April 1, 2020, are revised and published each year

How do the Census Bureau and Utah Population Committee processes differ?

While they share the same method for creating estimates, the Census Bureau and Utah Population Committee use different model inputs and assumptions as shown in Table 2.

Table 2: Census Bureau and Utah Population Committee Differences

	Census Bureau	Utah Population Committee
Population base	Municipality-level 2020 Census counts[1]	Block-level 2020 Census counts
Municipal boundaries	January 1 of the reference year sourced from the Boundary and Annexation Survey (BAS)	July 1 of the reference year sourced from the Utah Geospatial Reference Center (UGRC)
Building permits	Aggregated number of permitted units for a municipality, sourced primarily from the Census Building Permit Survey Number of units is based on a permit completion rate and a housing unit loss rate	Individual permits per address, sourced primarily from Construction Monitor Number of units is based on a geocoding rate, a deduplication process, and manual vetting of permits for construction completion and applicability
Construction lag	Standard six-month lag time	Lag times vary based on size of the development
Occupancy	No occupancy assumptions	Occupancy assumptions depend on tenure and data on local vacancy trends
Persons per housing unit	2020 Census household population per housing unit ratio for the municipality	2020 Census household population per housing unit ratio for the census tract

Which Population Estimates Should You Use?

The Kem C. Gardner Policy Institute recommends the Utah Population Committee estimates for Utah-only planning and analysis. If comparing to other areas throughout the United States, such as determining national rankings in population indicators, consider using Census Bureau estimates.

The Kem C. Gardner Policy Institute chairs the UPC and is the lead entity in Utah for Census Bureau data, estimates, and products. As part of this work, the Institute formally evaluates and provides annual input to the Census Bureau on their Utah population estimates and methodology.

Table 3: Census Bureau and Utah Population Committee (UPC) Total Population Estimates for Utah Cities, Towns, and Unincorporated Areas, 2025

Community	July 1, 2025 Estimate			
	Census Bureau	UPC	Difference between UPC and Census Bureau	Percent Difference between UPC and Census Bureau
Beaver County				
Beaver	3,699	3,797	98	2.6%
Milford	1,401	1,447	46	3.3%
Minersville	866	807	-59	-6.8%
Unincorporated Beaver County	1,335	1,378	43	3.2%
Box Elder County				
Bear River City	918	859	-59	-6.4%
Brigham City	20,633	20,603	-30	-0.1%
Corinne	881	854	-27	-3.1%
Deweyville	476	408	-68	-14.3%
Elwood	1,375	1,158	-217	-15.8%
Fielding	626	559	-67	-10.7%
Garland	2,915	2,867	-48	-1.6%
Honeyville	1,806	1,576	-230	-12.7%
Howell	235	238	3	1.3%
Mantua	1,389	1,361	-28	-2.0%
Perry	6,226	5,501	-725	-11.6%
Plymouth	517	418	-99	-19.1%
Portage	289	272	-17	-5.9%
Snowville	172	162	-10	-5.8%
Tremonton	12,934	12,511	-423	-3.3%
Willard	2,486	2,446	-40	-1.6%
Unincorporated Box Elder County	11,442	11,118	-324	-2.8%
Cache County				
Amalga	524	492	-32	-6.1%
Clarkston	749	723	-26	-3.5%
Cornish	288	292	4	1.4%
Hyde Park	5,786	5,770	-16	-0.3%
Hyrum	11,132	11,157	25	0.2%
Lewiston	1,940	1,978	38	2.0%
Logan	55,576	56,857	1,281	2.3%
Mendon	1,326	1,292	-34	-2.6%
Millville	2,508	2,526	18	0.7%
Newton	837	818	-19	-2.3%
Nibley	8,975	8,903	-72	-0.8%
North Logan	11,608	11,737	129	1.1%
Paradise	1,058	1,013	-45	-4.3%
Providence	9,539	9,437	-102	-1.1%
Richmond	3,130	3,209	79	2.5%
River Heights	2,253	2,085	-168	-7.5%
Smithfield	15,153	15,198	45	0.3%
Trenton	547	517	-30	-5.5%
Wellsville	4,303	4,106	-197	-4.6%
Unincorporated Cache County	7,768	7,755	-13	-0.2%

Community	July 1, 2025 Estimate			
	Census Bureau	UPC	Difference between UPC and Census Bureau	Percent Difference between UPC and Census Bureau
Carbon County				
East Carbon	1,565	1,510	-55	-3.5%
Helper	2,126	2,059	-67	-3.2%
Price	8,368	8,406	38	0.5%
Scofield	26	32	6	23.1%
Wellington	1,606	1,578	-28	-1.7%
Unincorporated Carbon County	6,989	6,954	-35	-0.5%
Daggett County				
Dutch John	135	145	10	7.4%
Manila	317	316	-1	-0.3%
Unincorporated Daggett County	482	498	16	3.3%
Davis County				
Bountiful	44,988	44,500	-488	-1.1%
Centerville	16,480	16,553	73	0.4%
Clearfield	35,144	35,595	451	1.3%
Clinton	23,797	23,859	62	0.3%
Farmington	26,266	27,034	768	2.9%
Fruit Heights	5,952	5,991	39	0.7%
Kaysville	33,307	33,273	-34	-0.1%
Layton	85,308	84,831	-477	-0.6%
North Salt Lake	23,588	24,131	543	2.3%
South Weber	8,218	8,174	-44	-0.5%
Sunset	5,549	5,413	-136	-2.5%
Syracuse	39,909	39,022	-887	-2.2%
West Bountiful	5,931	5,869	-62	-1.0%
West Point	13,058	13,141	83	0.6%
Woods Cross	11,429	11,442	13	0.1%
Unincorporated Davis County	2,303	2,511	208	9.0%
Duchesne County				
Altamont	270	245	-25	-9.3%
Duchesne	1,722	1,690	-32	-1.9%
Myton	586	554	-32	-5.5%
Roosevelt	7,032	6,827	-205	-2.9%
Tabiona	160	162	2	1.3%
Unincorporated Duchesne County	11,086	10,788	-298	-2.7%
Emery County				
Castle Dale	1,547	1,531	-16	-1.0%
Clawson	169	165	-4	-2.4%
Cleveland	515	507	-8	-1.6%
Elmo	421	412	-9	-2.1%
Emery	321	312	-9	-2.8%
Ferron	1,522	1,477	-45	-3.0%
Green River	888	846	-42	-4.7%

Community	July 1, 2025 Estimate			
	Census Bureau	UPC	Difference between UPC and Census Bureau	Percent Difference between UPC and Census Bureau
Huntington	1,986	1,896	-90	-4.5%
Orangeville	1,271	1,218	-53	-4.2%
Unincorporated Emery County	1,537	1,558	21	1.4%
Garfield County				
Antimony	123	109	-14	-11.4%
Boulder	248	233	-15	-6.0%
Bryce Canyon City	348	319	-29	-8.3%
Cannonville	189	181	-8	-4.2%
Escalante	817	745	-72	-8.8%
Hatch	135	131	-4	-3.0%
Henrieville	231	210	-21	-9.1%
Panguitch	1,779	1,697	-82	-4.6%
Tropic	497	490	-7	-1.4%
Unincorporated Garfield County	889	959	70	7.9%
Grand County				
Castle Valley	369	379	10	2.7%
Moab	5,206	5,286	80	1.5%
Unincorporated Grand County	4,215	4,440	225	5.3%
Iron County				
Brian Head	162	174	12	7.4%
Cedar City	41,871	43,803	1,932	4.6%
Enoch	8,847	8,981	134	1.5%
Kanarraville	491	458	-33	-6.7%
Paragonah	578	559	-19	-3.3%
Parowan	3,282	3,189	-93	-2.8%
Unincorporated Iron County	11,910	12,775	865	7.3%
Juab County				
Eureka	663	655	-8	-1.2%
Levan	933	856	-77	-8.3%
Mona	1,964	1,928	-36	-1.8%
Nephi	7,488	7,495	7	0.1%
Rocky Ridge	1,078	970	-108	-10.0%
Santaquin	9	15	6	66.7%
Unincorporated Juab County	1,432	1,445	13	0.9%
Kane County				
Alton	120	115	-5	-4.2%
Big Water	532	437	-95	-17.9%
Glendale	339	304	-35	-10.3%
Kanab	5,332	5,211	-121	-2.3%
Orderville	602	587	-15	-2.5%
Unincorporated Kane County	1,672	1,827	155	9.3%
Millard County				
Delta	3,868	3,695	-173	-4.5%
Fillmore	2,874	2,833	-41	-1.4%

Community	July 1, 2025 Estimate			
	Census Bureau	UPC	Difference between UPC and Census Bureau	Percent Difference between UPC and Census Bureau
Hinckley	674	622	-52	-7.7%
Holden	470	444	-26	-5.5%
Kanosh	511	543	32	6.3%
Leamington	285	270	-15	-5.3%
Lynndyl	130	112	-18	-13.8%
Meadow	362	324	-38	-10.5%
Oak City	654	627	-27	-4.1%
Scipio	382	373	-9	-2.4%
Unincorporated Millard County	3,847	3,872	25	0.6%
Morgan County				
Morgan	4,580	4,594	14	0.3%
Unincorporated Morgan County	8,803	8,747	-56	-0.6%
Piute County				
Circleville	517	610	93	18.0%
Junction	203	235	32	15.8%
Kingston	129	150	21	16.3%
Marysvale	485	395	-90	-18.6%
Unincorporated Piute County	175	235	60	34.3%
Rich County				
Garden City	876	852	-24	-2.7%
Laketown	287	294	7	2.4%
Randolph	444	454	10	2.3%
Woodruff	160	164	4	2.5%
Unincorporated Rich County	920	1,048	128	13.9%
Salt Lake County				
Alta	227	224	-3	-1.3%
Bluffdale	19,506	19,448	-58	-0.3%
Brighton	429	462	33	7.7%
Copperton	770	789	19	2.5%
Cottonwood Heights	32,265	32,875	610	1.9%
Draper	47,159	48,812	1,653	3.5%
Emigration Canyon	1,417	1,446	29	2.0%
Herriman	63,282	63,525	243	0.4%
Holladay	31,162	31,477	315	1.0%
Kearns	35,404	36,243	839	2.4%
Magna	35,401	36,823	1,422	4.0%
Midvale	36,099	37,032	933	2.6%
Millcreek	63,926	64,159	233	0.4%
Murray	53,297	53,128	-169	-0.3%
Riverton	47,395	47,698	303	0.6%
Salt Lake City	218,428	221,118	2,690	1.2%
Sandy	92,386	94,988	2,602	2.8%
South Jordan	87,614	88,713	1,099	1.3%
South Salt Lake	26,934	28,100	1,166	4.3%
Taylorsville	57,484	58,487	1,003	1.7%

Community	July 1, 2025 Estimate			
	Census Bureau	UPC	Difference between UPC and Census Bureau	Percent Difference between UPC and Census Bureau
West Jordan	116,812	123,355	6,543	5.6%
West Valley City	137,491	139,129	1,638	1.2%
White City	5,146	5,257	111	2.2%
Unincorporated Salt Lake County	10,882	7,649	-3,233	-29.7%
San Juan County				
Blanding	3,199	3,291	92	2.9%
Bluff	252	270	18	7.1%
Monticello	1,737	1,842	105	6.0%
Unincorporated San Juan County	9,354	9,595	241	2.6%
Sanpete County				
Centerfield	1,482	1,451	-31	-2.1%
Ephraim	6,393	6,317	-76	-1.2%
Fairview	1,328	1,325	-3	-0.2%
Fayette	274	265	-9	-3.3%
Fountain Green	1,333	1,299	-34	-2.6%
Gunnison	3,693	3,755	62	1.7%
Manti	3,794	3,860	66	1.7%
Mayfield	615	604	-11	-1.8%
Moroni	1,710	1,704	-6	-0.4%
Mount Pleasant	4,018	3,967	-51	-1.3%
Spring City	1,051	1,065	14	1.3%
Sterling	306	288	-18	-5.9%
Wales	376	367	-9	-2.4%
Unincorporated Sanpete County	5,080	5,187	107	2.1%
Sevier County				
Annabella	898	836	-62	-6.9%
Aurora	1,062	963	-99	-9.3%
Central Valley	690	670	-20	-2.9%
Elsinore	906	861	-45	-5.0%
Glenwood	496	466	-30	-6.0%
Joseph	310	287	-23	-7.4%
Koosharem	316	309	-7	-2.2%
Monroe	2,738	2,622	-116	-4.2%
Redmond	820	745	-75	-9.1%
Richfield	8,478	8,570	92	1.1%
Salina	2,640	2,434	-206	-7.8%
Sigurd	431	394	-37	-8.6%
Unincorporated Sevier County	3,042	2,961	-81	-2.7%
Summit County				
Coalville	1,529	1,533	4	0.3%
Francis	2,053	1,524	-529	-25.8%
Henefer	803	801	-2	-0.2%
Hideout	0	0	0	NA
Kamas	2,086	2,173	87	4.2%
Oakley	1,538	1,520	-18	-1.2%
Park City	8,573	8,268	-305	-3.6%
Unincorporated Summit County	26,559	27,484	925	3.5%
Tooele County				
Erda	4,056	3,772	-284	-7.0%
Grantsville	16,472	15,788	-684	-4.2%
Lake Point	2,947	2,966	19	0.6%
Rush Valley	489	414	-75	-15.3%
Stockton	621	597	-24	-3.9%
Tooele	42,270	41,126	-1,144	-2.7%
Vernon	297	255	-42	-14.1%
Wendover	1,135	1,072	-63	-5.6%
Unincorporated Tooele County	19,174	18,330	-844	-4.4%
Uintah County				
Ballard	1,303	1,134	-169	-13.0%
Naples	2,488	2,376	-112	-4.5%
Vernal	10,671	10,193	-478	-4.5%
Unincorporated Uintah County	23,816	22,931	-885	-3.7%
Utah County				
Alpine	10,444	10,475	31	0.3%
American Fork	41,020	43,375	2,355	5.7%
Bluffdale	0	0	0	NA
Cedar Fort	416	437	21	5.0%
Cedar Hills	9,755	9,802	47	0.5%
Draper	3,493	3,546	53	1.5%
Eagle Mountain	66,557	65,409	-1,148	-1.7%
Elk Ridge	4,969	4,848	-121	-2.4%
Fairfield	156	172	16	10.3%
Genola	1,660	1,666	6	0.4%
Goshen	977	1,006	29	3.0%
Highland	21,571	21,588	17	0.1%
Lehi	95,313	93,080	-2,233	-2.3%
Lindon	12,015	12,311	296	2.5%
Mapleton	16,275	16,368	93	0.6%
Orem	95,214	97,486	2,272	2.4%
Payson	24,630	25,119	489	2.0%
Pleasant Grove	37,773	38,088	315	0.8%
Provo	114,527	117,454	2,927	2.6%
Salem	12,234	12,304	70	0.6%
Santaquin	18,980	18,556	-424	-2.2%
Saratoga Springs	61,397	60,351	-1,046	-1.7%
Spanish Fork	48,837	50,282	1,445	3.0%
Springville	35,670	36,523	853	2.4%
Vineyard	16,092	15,232	-860	-5.3%
Woodland Hills	1,707	1,751	44	2.6%
Unincorporated Utah County	8,177	8,286	109	1.3%

Community	July 1, 2025 Estimate			
	Census Bureau	UPC	Difference between UPC and Census Bureau	Percent Difference between UPC and Census Bureau
Wasatch County				
Charleston	402	414	12	3.0%
Daniel	816	825	9	1.1%
Heber City	19,651	20,811	1,160	5.9%
Hideout	1,587	1,197	-390	-24.6%
Independence	102	109	7	6.9%
Interlaken	148	161	13	8.8%
Midway	6,011	6,292	281	4.7%
Park City	14	16	2	14.3%
Wallsburg	309	267	-42	-13.6%
Unincorporated Wasatch County	9,474	9,496	22	0.2%
Washington County				
Apple Valley	951	963	12	1.3%
Enterprise	2,445	2,150	-295	-12.1%
Hildale	1,319	1,171	-148	-11.2%
Hurricane	25,745	24,589	-1,156	-4.5%
Ivins	11,546	9,985	-1,561	-13.5%
La Verkin	4,515	4,361	-154	-3.4%
Leeds	857	819	-38	-4.4%
New Harmony	250	231	-19	-7.6%
Rockville	225	213	-12	-5.3%
Santa Clara	8,722	8,277	-445	-5.1%
Springdale	602	576	-26	-4.3%
St. George	108,713	107,835	-878	-0.8%
Toquerville	1,999	1,919	-80	-4.0%
Virgin	714	647	-67	-9.4%
Washington	37,107	37,639	532	1.4%
Unincorporated Washington County	7,960	7,754	-206	-2.6%

Community	July 1, 2025 Estimate			
	Census Bureau	UPC	Difference between UPC and Census Bureau	Percent Difference between UPC and Census Bureau
Wayne County				
Bicknell	322	321	-1	-0.3%
Hanksville	169	162	-7	-4.1%
Loa	504	514	10	2.0%
Lyman	215	201	-14	-6.5%
Torrey	257	232	-25	-9.7%
Unincorporated Wayne County	1,120	1,108	-12	-1.1%
Weber County				
Farr West	8,163	7,919	-244	-3.0%
Harrisville	7,154	6,913	-241	-3.4%
Hooper	9,741	9,568	-173	-1.8%
Huntsville	617	596	-21	-3.4%
Marriott-Slaterville	2,286	2,257	-29	-1.3%
North Ogden	21,689	21,385	-304	-1.4%
Ogden	89,510	87,469	-2,041	-2.3%
Plain City	9,256	8,872	-384	-4.1%
Pleasant View	11,423	11,214	-209	-1.8%
Riverdale	9,206	8,990	-216	-2.3%
Roy	38,794	38,231	-563	-1.5%
South Ogden	17,710	17,851	141	0.8%
Uintah	1,402	1,371	-31	-2.2%
Washington Terrace	9,075	8,998	-77	-0.8%
West Haven	25,627	24,960	-667	-2.6%
Unincorporated Weber County	16,521	16,335	-186	-1.1%

Note: Difference reflects the UPC estimate minus the Census Bureau estimate. Estimates are reported by county. For multi-county cities and towns, estimates reflect only the portion that falls within each county.
Sources: U.S. Census Bureau, Vintage 2025 Population Estimates; Utah Population Committee, Kem C. Gardner Institute, 2025 Population Estimates

Endnote

1. The Census base is adjusted based on results of completed Count Question Resolution (CQR) actions and geographic program revisions incorporated into the Master Address File/Topologically Integrated Geographic Encoding and Referencing (MAF/TIGER) Database through May of each estimates year.

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(DE) SubcountyEstComp Jun2026